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September 25, 2020

Courtney DeBower  
Assistant Committee Clerk  
Human Services Committee  
Texas House of Representatives  
Via Email: [Courtney.DeBower\\_HC@house.texas.gov](mailto:Courtney.DeBower_HC@house.texas.gov)

RE: Comments in Response to Request for Information – Health Care Access and Medicaid

Dear Members of the Human Services Committee:

Every Body Texas (formerly the Women’s Health and Family Planning Association of Texas) appreciates the opportunity to provide information and input on how Texas is examining innovative approaches and delivery models to reduce health care costs for both patients and taxpayers, in response to the Notice of Formal Request for Information posted on Friday, August 14, 2020.

Every Body Texas is a non-profit organization dedicated to ensuring that every person in Texas can access safe, unbiased, high-quality sexual and reproductive healthcare. As the statewide Title X Family Planning Program grantee for Texas, Every Body Texas funds a diverse network of 35 providers—including federally qualified health centers (FQHCs), public health departments, hospital-based clinics, and free-standing family planning clinics—that serves nearly 200,000 clients at more than 160 service sites throughout Texas.

Title X providers supported by Every Body Texas also participate in Texas Medicaid and the state-funded women’s health programs administered by the Texas Health and Human Services Commission (HHSC), including Healthy Texas Women and the Family Planning Program. Providers rely on these critical revenue sources to offer robust family planning services to their clients and communities.

As the rates of unemployed and uninsured Texans rise across the state as a result of the COVID-19 pandemic, it is critical for state leaders to both fund safety net healthcare services and to reduce the number of uninsured Texans to ensure that our health and economy recover. For the reasons outlined below, Every Body Texas urges the Texas Legislature to maintain funding levels for Healthy Texas Women and the Family Planning Program during the 87<sup>th</sup> Legislature, and to work with HHSC and key stakeholders to address outstanding women’s health program implementation issues. We support policies that will help reduce the high uninsured rate among



Texas adults, including extending Medicaid coverage for new moms from 60 days to one year postpartum and accepting federal Medicaid funding to offer insurance to low-income adults in Texas. We also support maintaining flexibility for telehealth and telemedicine services, allowing clients to safely access care from their homes during the COVID-19 pandemic and potentially increasing access to care across Texas longer-term.

### **Maintaining Women's Health Funding**

Every Body Texas was heartened to see that HHSC responded to stakeholder feedback and maintained funding for critical women's health services during fiscal year 2021.<sup>i</sup> In addition to providing critical healthcare services, Healthy Texas Women and the Family Planning Program save the state millions in General Revenue each year by reducing unintended pregnancies that would otherwise result in costs to Texas Medicaid. HHSC's most recent report on its women's health programs estimated that Healthy Texas Women and the Family Planning Program saved \$140 million in General Revenue in 2019 alone.<sup>ii</sup>

In recent years, the Texas Legislature has exhibited a commitment to rebuilding women's health programs and ensuring that Texans have access to this critical healthcare.<sup>iii</sup> **We urge legislators to continue to support critical women's health programs that ensure the health and safety of hundreds of thousands of Texans.**

**Additionally, we urge legislators to maintain cost reimbursement funding that is critical to supporting the family planning safety net.** A number of Every Body Texas-supported providers recently reported that if cost reimbursement funding in either the Healthy Texas Women or Family Planning Programs were reduced or eliminated during the 2022-2023 biennium, they would be forced to reduce hours for clinicians and other service providers, lay off staff, reduce operation hours at clinics, and close clinics.

**We urge legislators to address unmet need in the Family Planning Program.** According to a recent report<sup>iv</sup>, one of the most pressing challenges to utilizing available women's health programs was the limited funding for the Family Planning Program. This tends to result in funds being expended well before the end of the fiscal year. Additionally, HHSC recently noted that budget requests for the Family Planning Program were three times greater than appropriations available.

### **Continued Support for Family Planning Service Delivery Via Telehealth and Telemedicine**

During the COVID-19 pandemic, it is critical that access to family planning services remains available while keeping healthcare providers and their clients safe. Many providers began



offering services via telehealth and telemedicine to support continued family planning service delivery. These services were supported by guidance issued by HHSC for both Texas Medicaid and the women's health programs, including Healthy Texas Women and the Family Planning Program. This shift has the potential to increase access to critical care across Texas—but without continued availability of reimbursement for services delivered via telehealth and telemedicine, providers may be forced to abandon these improvements in the future. While we understand that some of the flexibilities offered during the COVID-19 pandemic will not be available longer-term, **we urge legislators to ensure continued support—including equitable reimbursement—for family planning service delivery via telehealth and telemedicine and, if needed, to direct HHSC to adopt policies that will maintain flexibilities.**

### **Extending Medicaid Coverage for New Moms**

Every Body Texas joins its coalition partners in advancing maternal and infant health policy recommendations, including extending Medicaid coverage for new moms from 60 days to one year postpartum, as recommended by Texas's Maternal Mortality & Morbidity Review Committee.<sup>v</sup>

Over 60 national organizations support extending Medicaid postpartum coverage to 12 months, including the American Medical Association, the American College of Obstetricians and Gynecologists (ACOG), the American Academy of Family Physicians, March of Dimes, and the Society for Maternal-Fetal Medicine.<sup>vi</sup> This broad support was recognized during the 86<sup>th</sup> Legislative Session when the Texas House passed HB 744—but it stalled in the Texas Senate.

In response to the COVID-19 pandemic, the removal of new moms from Medicaid 60 days postpartum has been temporarily suspended. **We urge legislators to make that change permanent by extending Medicaid to a full year after pregnancy.**

### **Accepting Federal Medicaid Funds to Cover Low-Income Texans**

Every Body Texas joins its coalition partners in advancing policy recommendations that will reduce the number of uninsured Texans, including accepting federal Medicaid funds to cover low-income Texans.

According to newly released U.S. Census Bureau data, the number of uninsured Texans in 2019 was 5.2 million—a total of 231,000 more than in 2018.<sup>vii</sup> This means that 18.4% of Texans were uninsured, the worst Texas rate since 2014 and twice the U.S. uninsured rate for 2019 (9.2%).<sup>viii</sup> Because this data is from 2019, these numbers do not take into account the COVID-19 pandemic and the impact of job loss on job-based health coverage. About 3.4 million Texans have filed for



unemployment relief since mid-March, and researchers estimate that more than 1.5 million workers and family members lost their health coverage along with their jobs.<sup>ix</sup>

**We urge legislators to develop a comprehensive healthcare coverage solution and accept federal Medicaid funds to cover low-income Texans.**

Every Body Texas appreciates the opportunity to provide these comments. If you require additional information about the issues raised in this letter, please contact me using the information provided in my cover email.

Sincerely,

Kami Geoffray  
Chief Executive Officer

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<sup>i</sup> Texas Health and Human Services Commission. (2020, September 14). HHSC Revised 5 Percent Reduction Plan. *Texas Health and Human Services*. <https://hhs.texas.gov/sites/default/files/documents/about-hhs/budget-planning/state-tx-agencies-budget-reduction-amended.pdf>.

<sup>ii</sup> Texas Health and Human Services Commission (2020, May). Women's Health Programs Saving and Performance Report Fiscal Year 2019. *Texas Health and Human Services*. <https://hhs.texas.gov/sites/default/files/documents/laws-regulations/reports-presentations/2020/tx-womens-health-programs-report-fy-2019.pdf>

<sup>iii</sup> Legislative Budget Board. (2019, April). Overview of Women's Health Funding. *Legislative Budget Board*. [http://www.lbb.state.tx.us/Documents/Publications/Staff\\_Report/2019/5098\\_WomensHealthPrograms.pdf](http://www.lbb.state.tx.us/Documents/Publications/Staff_Report/2019/5098_WomensHealthPrograms.pdf)

<sup>iv</sup> Nehme E, Patel D, Cortez D, Gulbas L, Lakey D. (2020). Increasing Access to Healthcare Coverage for Uninsured, Postpartum Women in Texas: A Report from the Postpartum Access to Healthcare (PATH) Project. The University of Texas System/Texas Collaborative for Healthy Mothers and Babies. <https://static1.squarespace.com/static/595a4df159cc68d0978dfb9e/t/5ed6ac0c1e04677c30183e03/1591127056689/TCHMB-PATH-report-May2020.pdf>

<sup>v</sup> Texas Department of State Health Services. (2018, September). Maternal Mortality and Morbidity Task Force and Department of State Health Services Joint Biennial Report. *Texas Health and Human Services*. <https://www.dshs.texas.gov/mch/pdf/MMMTFJointReport2018.pdf>.

<sup>vi</sup> Kohler, A. (2020, August 5). TX Should Take These Steps for Healthy Moms and Babies. *Texans Care for Children*. <https://txchildren.org/posts/2020/8/4/tx-should-take-these-steps-for-healthy-moms-and-babies>.

<sup>vii</sup> Dunkelberg, A. (2020, September 15). For health and economy to recover from COVID-19, long-overdue state action to address Texas' uninsured problem is needed more than ever. *Every Texan*. <https://everytexan.org/2020/09/15/new-census-data-show-texas-needs-to-expand-health-coverage/>

<sup>viii</sup> Dunkelberg, A. (2020, September 15).

<sup>ix</sup> Dunkelberg, A. (2020, September 15).